



Passive Labour Market Policies

30/09/2021

Target Group	Types	Source
<ul style="list-style-type: none"> † Those who become unemployed † Those under the risk of being unemployed (with reasons of economic difficulty in the workplace, giving birth of woman, privatisation of public workplace, insolvency of the employer etc) 	<ul style="list-style-type: none"> † Unemployment Benefit † Short-Time Working Benefit † Wage Guarantee Application † Half-Time Working Benefit † Cash Wage Support 	<ul style="list-style-type: none"> † Unemployment Insurance Fund(UB-STWB-HTWB-CWS) † Wage Guarantee Fund (WGF)

- ❖ **Unemployment insurance** is a compulsory insurance branch that compensates income losses of those who lose their jobs, while working, out of their will and fault despite their will, ability, health and competence for working.
- ❖ It covers employees who are subject to labour contract. (**May 2021: 16 million people**).
- ❖ Unemployment insurance premium is composed of **1% insurance holder, 2% employer and 1% State shares** that are calculated over premium based on monthly gross earnings of insured person.
- ❖ The **first premium** deduction was made in June 2000, the **first payment** was made in March 2002.

- ❖ In order to be entitled to unemployment benefit an employee is supposed to;
 - ❖ be unemployed out of his/her own will and fault
 - ❖ be subject to a labour contract for the last 120 days before the termination,
 - ❖ have paid unemployment insurance premium for minimum **600 days within the last 3 years** before the termination,
 - ❖ have registered that he/she is ready to have a new job **by applying** in person or online **within 30 days**.
- ❖ Applications can also be made via **e-government** and **www.iskur.gov.tr**.

- ❖ In the last three years before the termination of labour contract, the unemployment benefit is paid for;
 - ❖ **6 months** for those who have paid unemployment insurance premiums for **600** days,
 - ❖ **8 months** for those who have paid unemployment insurance premiums for **900** days,
 - ❖ **10 months** for those who have paid unemployment insurance premiums for **1080** days.
- ❖ The daily unemployment benefit is calculated as 40% of the daily average gross earning of the insured (the earnings based on premium for the last 4 months are taken into account).
- ❖ The amount of unemployment benefit cannot exceed **80% of the gross amount of monthly minimum wage**.
- ❖ In 2021, payments are made between **monthly 1,420.14 TL and 2,840.28 TL**.

- ❖ Applications for unemployment benefit are concluded by the end of the month following the application.
- ❖ Payments are made to beneficiaries every month through PTT/Bank accounts.
- ❖ People who are paid unemployment benefit are also provided with services of
 - ❖ Payment of general health insurance,
 - ❖ Finding a new job,
 - ❖ Delivering trainings of acquiring and developing vocations.
- ❖ Payments of those who are working, retired, refuse a job or vocational training offered to them without a justified reason and do not respond calls of the Agency are suspended.



Unemployment Benefit (Statistics)

YEAR	Information on Application and Payment of Unemployment Benefit			
	Number of Applicants	Number of Persons Entitled	Number of Payments	Amount of Payment
2002	91.553	82.879	79.563	46.814.448
2003	141.230	130.273	163.188	125.978.204
2004	162.417	147.273	209.043	199.889.834
2005	206.514	186.614	258.220	270.072.230
2006	220.811	199.628	291.331	316.988.579
2007	250.130	221.545	314.223	351.906.552
2008	380.374	331.115	436.945	517.054.113
2009	595.676	472.316	681.952	1.114.274.973
2010	459.395	331.757	554.804	807.411.810
2011	499.221	323.083	503.804	791.051.112
2012	609.537	372.334	559.754	966.184.883
2013	733.107	432.577	659.814	1.272.485.655
2014	901.973	515.649	776.856	1.657.723.367
2015	1.087.023	595.184	917.783	2.192.786.661
2016	1.521.522	807.230	1.197.537	3.682.650.659
2017	1.329.623	703.131	1.234.012	4.169.246.201
2018	1.636.882	847.705	1.314.856	4.824.135.690
2019	1.954.901	1.016.911	1.662.189	7.985.061.239
2020	1.511.452	511.470	1.132.465	6.201.456.449
2021/July	796.366	236.705	476.026	1.988.019.374
Total	15.089.707	8.465.379	*****	39.481.192.032

- ❖ It is applied when employers experiences difficulty in **payment** (taking certificate of insolvency for the employer, his/her bankruptcy, deferral of the bankruptcy and announcement of concordat).
- ❖ It is aimed to pay the **3-month unpaid wage claims** of employees.
- ❖ **1% of annual sum of employer's share of unemployment insurance premium** is transferred to wage guarantee fund as source. Payments are made from this fund.
- ❖ Payments are made at the end of each month through **Bank** accounts.
- ❖ **Maximum payment amount is 7.5 times over the minimum wage** (Monthly Net:19,450.24 TL),
- ❖ **Applications** are made **in person** to units of the Agency.

MONTH	2018		2019		2020		2021	
	PEOPLE	AMOUNT OF PAYMENT	PEOPLE	AMOUNT OF PAYMENT	PEOPLE	AMOUNT OF PAYMENT	PEOPLE	AMOUNT OF PAYMENT
January	334	1.647.455	7.394	26.011.144	2.996	13.794.945	609	3.665.191
February	376	2.212.380	5.487	17.740.338	1.430	5.701.857	562	2.821.344
March	566	2.978.549	6.063	16.516.235	407	2.089.147	1.094	5.300.104
April	346	1.845.624	2.705	8.771.629	232	1.323.996	386	1.746.903
May	707	3.621.002	3.330	15.239.614	720	2.446.744	142	1.055.446
June	1.160	4.609.996	1.402	9.374.762	498	2.477.633	353	1.969.040
July	804	4.089.100	2.366	9.152.937	771	5.289.543	214	1.327.009
August	789	3.415.476	2.719	10.135.171	448	2.274.686		
September	712	3.069.830	1.551	6.282.109	940	5.508.486		
October	3.379	13.993.417	1.787	8.326.011	639	2.072.904		
November	4.696	15.562.227	3.265	15.835.462	554	2.149.903		
December	6.996	23.981.893	3.466	13.568.940	801	3.535.438		
Total	20.865	81.026.950	41.535	156.954.353	10.436	48.665.282	3.360	17.885.037

- ❖ **Within the scope of Labour Law**, beginning from the end of **maternity leave after birth**, half-time working benefit is paid for childcare and raise.
- ❖ Within this scope, on condition that the child is alive, **female employees and female or male employees who adopt child** under the age of three are given non-paid leave **as half of the weekly working hours** between **60 and 360 days**. (4857/74-II)
- ❖ During the non-paid leave as half of the weekly working hours, **half-time working benefit** is paid to the employee who meet the required application and premium payment conditions. (4447-Additional Article 5)

- ❖ **In order to be entitled to Half-Time Working benefit;**
 - ❖ The child for whom the application for benefit is made must be alive,
 - ❖ The employee who will be the beneficiary is supposed to have actually worked for half of the weekly working hours,
 - ❖ The employee is supposed to have paid unemployment insurance premiums for minimum 600 days within the last 3 years before the birth or adoption,
 - ❖ The employee is supposed to have applied within 30 days after the end of maternity leave.



Half-Time Working Benefit (Payment)

- i The amount of half-time working benefit is half of daily minimum wage. (It is monthly maximum 1.775,17 TL for 2021).
- i Employee's and employer's share of long-term premiums and general health insurance premiums of the receivers are covered from the **Unemployment Insurance Fund**.
- i Payments are made through PTT/Bank accounts in the second month following the respective month.

YEAR	Number of Applicants	Number of Persons Entitled	Number of Payments	Amount of Payment
2016	4.467	4.188	2.140	2.946.896
2017	7.855	7.462	8.388	17.052.239
2018	7.734	7.203	8.321	18.378.485
2019	7.640	7.135	8.336	23.531.969
2020	5.468	5.088	6.631	20.683.123
2021 (*)	2.427	2.197	3.225	11.017.518
Total	35.591	33.273	*****	93.610.228

(*) July

- ❖ It is a benefit given on condition that weekly working hours are temporarily reduced (at least 1/3) or business activity is terminated in the workplaces affected by **general economic, sectoral or regional crisis** and **compelling reasons**.
- ❖ Short-time working benefit is paid maximum for 3 months for the periods employees cannot work.
- ❖ The first regulation was made in 2003 with the Labour Law numbered 4857
- ❖ The existence of **compelling reasons** arising from **general economic, sectoral or regional crisis** and periodic circumstances due to external effects are decided by İŞKUR Board of Directors.

- ❖ In order to receive short-time working benefit, the employee has to **meet the requirements of entitlement to unemployment benefit** by the date short-time working started,
- ❖ Being subject to labour contract for the last 120 days,
- ❖ Having paid unemployment premiums for 600 days in the last 3 years.

- † Short-time working benefit is 60% of daily gross average earning calculated by taking into consideration the earnings of the insured for the last 12 months based on premium. It cannot exceed 150% of the gross amount of monthly minimum wage. Stamp tax is deducted from the benefit
- † In 2021, monthly minimum 2.130,21 TL and maximum 5.325,52 TL is paid.
- † **GHI premiums** of concerned people are paid during that period.
- † The payments are made to **PTT and bank accounts** in the fifth day of each month.
- † **Short-time working benefit** is paid for maximum 3 months. It is deducted from unemployment benefit period.
- † The President is authorised to extend the payment period to 6 months or determine whether it will be set-off.



Short-Time Working Benefit (During COVID)

- ❖ On **March 19 2020**, **İŞKUR Administrative Board** decided to receive **COVID-19** reasoned short-time working applications.
- ❖ Applications were received by **digital channels** (e-mail and e-government)
- ❖ Entitlement requirements were **facilitated**. (the condition of paying premiums for 600 days in the last 3 years were reduced to 450 days and condition of being subject to labour contract in the last 120 days were reduced to 60 days).
- ❖ The condition of **not to lay off employees** was set for the employers during short-time working period.
- ❖ **The statement of the employer** was grounded on the application, it was decided to make the determination of conformity afterwards.



Short-Time Working Benefit (During COVID)

- ❖ The President is authorized to extend the application date and the short-time working allowance period until 30/6/2021. In this context;
 - ❖ Applications for the first period were received until 30/6/2020.
 - ❖ Applications for the second period were received after 1/12/2020 and firstly until 31/12/2020 and then until 31/01/2021.
- ❖ The short-time working application was gradually extended **until 30/06/2021** and the application ended as of this date.
- ❖ It has been determined by the Presidential Decree that short-time working benefit payments made due to coronavirus cannot be **deducted from the unemployment benefit periods** determined at the beginning.



Short-Time Working Benefit (Statistics)

YEAR	Number of Persons Entitled	Number of Payments	Amount of Payment
2005	21		10.566
2006	217		64.398
2007	40		22.051
2008	0		0
2009	190.066	168.467	162.473.091
2010	27.159	55.444	39.144.356
2011	5.814	5.821	4.243.884
2012	2.855	3.110	3.005.208
2013	968	872	824.581
2014	66	94	74.205
2015	115	1.384	304.470
2016	733	789	1.276.589
2017	494	465	759.961
2018	1393	4.369	3.070.784
2019	105.125	95.666	181.808.909
2020	3.743.473	3.723.097	25.565.353.975
2021/July	122.332	1.718.159	11.201.930.174
Total	4.200.871	*****	37.164.367.202

- ❖ It is the payment made in order to reduce the effects of the coronavirus on economic and social life from the **Unemployment Insurance Fund** and by **İŞKUR** for the period when people are on unpaid leave or become unemployed.
- ❖ With the regulation made in **April 2021**, it was decided to pay 50 TL per day to the businesses operating in the **food and beverage** service sector and those working in workplaces subject to restrictions during the month of Ramadan.

Within the scope of the provisional articles 27 and 28, cash wage support was paid to the following people within the framework of similar principles with the cash wage support application regulated in the provisional article 24,

- ❖ Among those who were terminated from their jobs between 1/1/2019-17/4/2020 and employees whose services were not notified to the Social Security Institution, those who applied to their last private sector employer within 30 days and started to work and were sent unpaid leave by the employer (except for exceptions),
- ❖ Those who are employed in addition to the minimum number of employees in private sector workplaces between 2019/January and 2020/April
- ❖ Those who are registered for the first time after 17/4/2020 or those who do not make a notification from 2019/January to 2020/April despite being registered before, those who started to work and took unpaid leave as of 1/12/2020 (except for exceptions).

- i The amount of payment to be made for each person entitled to cash wage support is 39.24 Turkish Liras per day for 2020. The amount obtained as a result of multiplying the amount, which is calculated after deducting the stamp tax from this amount, with the number of days, for which payment is entitled, is paid to the person.
- i For 2021, the amount of daily cash wage support was increased to 47.40 TL per day by increasing the minimum wage increase rate (21.56%). With the regulation made, the amount of cash wage support was increased from 39.24 TL per day (1.177.20 TL per month) to 47.70 TL (1,431.00 TL per month).
- i With another regulation made in 2021, the amount of support has been increased to 50 TL for those, who have already received cash wage support, for the period after April 2021.

Ödenek Miktarı	2020	2021/Ocak-Nisan	2021/Nisan-Haziran
Günlük	39,24 ₺	47,40 ₺	50,00 ₺
Aylık	1.177,20 ₺	1.422,00 ₺	1.500,00 ₺

- ❖ **Cash Wage Support** is paid to the worker him/herself, for **maximum 30 days** in a month.
- ❖ Payments are made by İŞKUR through payment channels such as **IBAN / PTT** branches notified by the employers of those concerned.
- ❖ Payments are made from the 8th of the month following the month in which the unpaid leave is granted.
- ❖ During the period in which cash wage support is benefited, cash wage support **is cut off** in case of **starting a job** in the same or another workplace and/or receiving an **old age pension** from any social security institution.
- ❖ The **General Health Insurance premiums** of the beneficiaries are paid from the **Unemployment Insurance Fund** during the support period.

YEAR	Number of Payments	Amount of Payment
2020	2.291.754	7.225.663.261
2021	1.653.061	6.717.312.594
Total*	3.079.747	13.942.975.855

(*) Since there may be duplicate payments in cash wage payments, the total annual number of people may not match with the grand total.



Cash Wage Support (Statistics)

The Related Period	Number of People	Amount of Payment
April	880.088	441.906.811,12
May	1.204.110	1.267.827.800,26
June	1.235.859	1.130.611.789,32
July	812.643	784.494.126,54
August	736.815	788.909.955,82
September	669.167	708.565.301,27
October	604.254	629.936.813,23
November	698.753	726.094.272,60
December	701.411	747.316.390,78
January	859.894	1.057.549.646,37
February	751.441	998.295.856,22
March	760.655	992.161.101,75
April	861.967	1.134.955.378,46
May	995.886	1.351.683.149,64
June	770.598	1.108.753.900,46
July	43.270	73.913.560,96
Total	3.079.747	13.942.975.854,80



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Daima Yanınızda...



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